INTERNAL AUDIT : THE ROAD AHEAD

CIVIL ACCOUNTS DAY 1st MARCH 2012

MISSION STATEMENT

Develop new paradigms of internal audit

for

improved transparency and accountability.

STRUCTURE OF THE PRESENTATION

• Imperative for Change

• Recommendations of the Working Group

• Recent Initiatives

• The Road Ahead

IMPERATIVE FOR CHANGE

- Governments, worldwide, are responding to increasing demands for accountability and transparency by strengthening controls, monitoring and evaluation mechanisms.
- Internationally, the Internal Audit function, has also evolved and moved beyond compliance audit to provide information on efficiency and effectiveness of programs, schemes and delivery of services.

IMPERATIVE FOR CHANGE

- In India, the 2nd ARC recommended strengthening of internal audit mechanism within government.
- Ministry of Finance, accordingly constituted a Working Group to lay down the roadmap for strengthening and modernisation of Internal Audit practice in Central Government.

KEY RECOMMENDATIONS OF THE WORKING GROUP : STAFFING

- Each Department must have a dedicated Internal Audit Wing staffed by auditors and supervisors in adequate numbers.
- Internal Audit practice should continue to be manned by officials of organized accounting services but there should be segregation of duties so that objectivity of internal auditor is ensured at all times.

KEY RECOMMENDATIONS OF THE WORKING GROUP : STAFFING

• The internal audit function should be led by an officer of the organized accounting services (HAG/HAG+ level) in bigger Ministries and at SAG level in other ministries/departments.

STAFFING PARAMETERS

(a) number of audit units,

(b) number of employees in each audit unit

- (c) budget of each audit unit,
- (d) inherent risks in functioning of each audit unit,
- (e) time required by internal audit team to complete an audit engagement (including travel time),
- (f) time required for report writing,
- (g) amount of time reserved for training and continuous professional education and
- (h) period that may be spent on leave etc.

Additionally, the nature and breadth of additional special audits that may be required to be undertaken should be factored in.

KEY RECOMMENDATIONS OF THE WORKING GROUP : CAPACITY BUILDING

- Continuous Professional Development of Internal Auditors should be a priority. The auditors should be trained on each dimension of internal audit including in the use of CAATs (Computer Assisted Audit Techniques).
- Internal Auditors should be encouraged to acquire professional certification in the area of government audit, internal audit and IT audit.
- Heads of Accounting Organisations should encourage internal auditors to acquire such certifications by reimbursing the associated costs.

KEY RECOMMENDATIONS OF THE WORKING GROUP : GOVERNANCE

 Internal Audit function should transition to Standard based practices in a time bound manner. Institute of Internal Auditors' International Standards for the Professional Practice of Internal Auditing (International Standards) should be adopted in Government of India.

KEY RECOMMENDATIONS OF THE WORKING GROUP : GOVERNANCE

- An Audit Committee should be constituted in each Ministry to provide an effective oversight of the Internal Audit Wings.
- The Audit Committee would also approve the internal audit charter, internal audit manual, annual audit plan of the Ministry and evaluate performance of the Internal Audit Wing.
- There should also be an independent assessment of internal audit function in civil ministries by CGA.

KEY RECOMMENDATIONS OF THE WORKING GROUP : AUDIT PROCESS

• Ministries and Departments should develop a comprehensive Internal Control-Risk Management framework with risks being evaluated on impact and likelihood of occurrence.

• Annual Audit Plan should be developed in the context of the IC-RM framework.

KEY RECOMMENDATIONS OF THE WORKING GROUP : AUDIT PROCESS

- Individual audit engagements should be carried out with reference to key risks of identified audit units and to evaluate adequacy and effectiveness of controls designed to mitigate these risks.
- Adequate supervision of the audit staff should ensure delivery of quality in individual audit assignments.

RECENT INITIATIVES

• Staffing : Parameters have been circulated to all CCAs.

 Capacity Building: A comprehensive training and certification programme has been drawn up and over 200 Group B officers have been trained in concepts of RBIA, report writing skills and use of computer tools for audit. The feedback has been encouraging and suggestions of participants were included in subsequent programmes.

RECENT INITIATIVES : CAPACITY BUILDING

Training programme and duration	Number of persons trained	Agency which conducted training	
	(2011-12)		
Basic concepts in Risk based Audit (5 days)	76	INGAF in association with IIA	
Report writing techniques (5 days)	91	INGAF in association with IIA	
Computer assisted audit tools (5 days)	115	INGAF - Guest Faculty	
Internal Audit and Controls (2 months)	65	NIFM – Guest Faculty	
Diploma in Government Accounting and Internal Audit (1 year)	90	NIFM	

The Road Ahead

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<u>Change of mindset</u>: The organisation, as a whole, needs to accord far greater importance to the Internal Audit function than is being done at present.

Effective Leadership: Group A officers must acquire professional certifications and provide effective leadership in a changing scenario.

- <u>New types of Audit</u> and a new approach requires building a critical mass of professionally trained officials.
- > **<u>Professional qualifications</u>**: CGAP, CIA, CISA.

> IAD in O/o CGA needs to be strengthened to assess performance of internal audit wings in Ministries.

	People	Processes	Technology	Governance
2012	wings		Auditor in use of CAATs	Manual & Checklists Oversight of IA

	People	Processes	Technology	Governance
2013	CGAP & CIA	Annual Audit Plan	Use of CAATs in	Issue of Internal
	mandatory for	(January 31, 2013)	all IAWs	Audit Manual & IA
	ICAS probationers			Charter in at least 10
		Annual Audit Report		ministries
		2012-13		
		(May 15, 2013)		
2014	CISA certification	Annual Audit Plan	Use of Audit	Commence transition
	for 10 JAG/ STS	(January 31, 2014)	Software for audit	to Standards Based
	level officers		planning,	Internal Auditing
		Annual Audit Report	documentation etc.	Issue of Internal
		2013-14		Audit Manual & IA
		(May 15, 2014)	Introduction of	Charter in all
			System Audit	ministries

Thank You